# Guiding Principles and Actions for Enhancing Community Benefits from Community Benefit Funds







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## Executive Summary

This set of **Guiding Principles and Actions for Enhancing Community Benefits from Community Benefit Funds** is a response to the growing number of Community Benefit Funds (CBFs) in Scotland. These Guiding Principles and Actions (GPAs) offer up-to-date and evidence-based guidance on how best to structure and govern CBFs through their lifecycles to ensure that they maximise long term, wide-ranging benefit to communities for generations to come. The GPAs are designed to be technology-agnostic, meaning they can be flexibly applied across different sectors.

A CBF is a voluntary fund that a project developer or owner(s) donate into, based on a pre-agreed package of community benefits, to be provided to one or more communities. These packages typically involve annual payments and/or in-kind community benefits, such as shared ownership, infrastructure or access to land, that are proportional to the scale and impact of the project. The fund is normally governed and distributed locally, with the aim of generating community benefits for the local community. In 2024, £30.7m of community benefit packages were provided to communities in Scotland via CBFs. This value is expected to grow over the coming years, in line with plans for low-carbon infrastructure development and land use change.

Guidance first published in the Scottish Government's 2014 Good Practice Principles for Community Benefits from Onshore Renewable Energy Developments, and updated in 2019, outlined Good Practice Principles (GPPs) that recommended approaches for sharing benefits from onshore renewables with local communities. The context surrounding these GPPs

has since evolved. There is a now a wealth of new knowledge and experience in initiating, designing and governing CBFs as they expand beyond their traditional application to renewable power projects and are applied across other technologies and sectors, including transmission networks and naturebased carbon removal (e.g. peatland restoration, afforestation) projects. The GPAs presented here respond to these trends, offering an updated set of good practice recommendations and associated actions that reflect recently accumulated knowledge.

Through a combination of stakeholder workshops and consultation, we drew on the expertise and experience of CBF stakeholders directly involved in CBF operations to capture state-of-the-art insights on what constitutes CBF good practice. These informed the development of the GPAs, which incorporate four Guiding Principles and thirteen accompanying Actions that are associated with one or more of the four key stages of a CBF's life cycle: **Initiate, Design, Operate** and **Evaluate** (Table 1). The GPAs framework spotlights potential barriers to the recommended Actions and associated solutions to overcome these barriers. It also outlines publicly available resources that offer further guidance on how to approach the activities that are associated with the Actions. The GPAs are expected to be most relevant to:

- Project developers, owners and investors
- Community groups
- Community benefit intermediaries
- Policy makers and influencers
- Trade and membership associations

Guiding Principles and Actions for Enhancing Community Benefits from Community Benefit Funds. Green circles indicate the
CBF life cycle stage(s) most relevant to each Action.

Principle		Si	tage in Cl	BF life cyc	:le
A Community Benefit Fund (CBF) should be	Action		Design	Operate	Evaluate
	A1: Integrate up-to-date local and community strategic plans into CBF design.				
Grounded in a long-term, flexible funding strategy that reflects a community's context	A2: Develop a detailed understanding of a community's characteristics and history.				
and priorities (Principle A)	A3: Adopt a long-term and flexible approach to defining CBF priorities and community benefit support.				
	A4: Appoint a legally incorporated organisation to be responsible for governing and/or administering CBFs.				
	<b>B1:</b> Regularly contribute CBF data to a comprehensive and transparent registry of CBFs.				
Transparent, accountable,	<b>B2:</b> Establish formal channels for community feedback on CBF operations and impacts.				
representative and professional (Principle B)	<b>B3:</b> Provide training and support to CBF decision-makers.				
	<b>B4:</b> Ensure that the make-up of the CBF decision-making body has representation from across the community.				
	<b>B5:</b> Ensure CBF negotiations are conducted professionally				
	<b>C1:</b> Prioritise investment in community-owned or -led revenue generation.				
Targeted to support community wealth building (Principle C)	<b>C2:</b> Strategically coordinate CBF investment with other community-, local- and regional-level funding streams.				
	<b>C3:</b> Align community benefit packages with transparent and index-linked baseline valuations.				
Evaluated against its community impact <b>(Principle D)</b>	<b>D1:</b> Conduct long term monitoring and evaluation of CBF impacts.				

## Table of Contents

### **Executive Summary**

1	Intro	oduction	1				
2		onale for producing the Guiding Principles Actions for Community Benefit Funds	2				
3	How to use the Guiding Principles and Actions						
4	Who are the Guiding Principles and Actions for?						
5	Guio	ling Principles and Actions Framework	6				
	fund	ciple A: Grounded in a long-term, flexible ling strategy that reflects a community's rext and priorities	7				
	A1:	Integrate up-to-date local and community strategic plans into CBF design.	8				
	A2:	Develop a detailed understanding of a community's characteristics and history.	9				
	A3:	Adopt a long-term and flexible approach to defining CBF priorities and community benefit support.	10				
	A4:	Appoint a legally incorporated organisation to be responsible for governing and/or administering CBFs.	11				
		ciple B: Transparent, accountable, esentative and professional	12				
	B1:	Regularly contribute CBF data to a comprehensive and transparent registry	12				
	B2:	of CBFs. Establish formal channels for community feedback on CBF operations and impacts.	13 14				
	B3:	Provide training and support to CBF decision-makers.	15				
	B4:	Ensure that the make-up of the CBF decision-making body has representation from across the community.	16				
	B5:	Ensure CBF negotiations are conducted professionally.	10				

### Principle C: Targeted to support community wealth building

18

C1:	Prioritise investment in community-owned or -led revenue generation.	19
C2:	Strategically coordinate CBF investment with other community-, local- and regional-level funding streams.	20
С3:	Align community benefit packages with transparent and index-linked baseline valuations.	21
	ciple D: Evaluated against its	
_	munity impact	22
D1:	Conduct long term monitoring and evaluation of CBF impacts.	23
Ack	nowledgements	24
Refe	erences	25
Арр	endices	27
8.1	Glossary of Terms	27
8.2	Acronyms	28
8.3	Methodology	29

6

7

8



This report responds to the growing number of Community Benefit Funds (CBFs) in Scotland with a set of *Guiding Principles and Actions for Enhancing Community Benefits from Community Benefit Funds*. These Guiding Principles and Actions (GPAs) offer updated, evidence-based and technology-agnostic guidance on how best to structure and govern CBFs through their lifecycle, to ensure that they maximise long term, wide-ranging benefit to communities for generations to come.

As Scotland's transition to net-zero has gathered pace, the question of how this transformation can empower and enrich communities has become an increasingly prominent issue. Guidance first published in the Scottish Government's 2014 *Good Practice Principles for Community Benefits from Onshore Renewable Energy Developments* [1], and updated in 2019 [2], outlined Good Practice Recommendations (GPPs) for sharing benefits from onshore renewables with local communities<sup>1</sup>.

Among other good practice recommendations, the GPPs recommended that project owners make contributions to the local community worth £5,000 per megawatt (MW) of installed onshore renewable power generation capacity per annum. Similar approaches are now also being adopted to share benefits with communities associated with other low-carbon energy projects beyond onshore renewable power, including offshore renewables, transmission infrastructure etc, as well as non-energy projects including natural capital.

While these community contributions can take the form of in-kind benefits, financial donations have been the most frequent form to date. CBFs have become a key mechanism for capturing and re-distributing these funds within communities. Here, the project owner typically contributes a pre-agreed proportion of annual revenue into the CBF. These amounts, and some restrictions on how these funds are to be spent, are set out in a Community Benefit Agreement (CBA). Subsequently, the local community has a significant degree of control over how these CBFs are governed, particularly how, where and to whom the funds are distributed. However, communities will often work closely with third parties, who provide them with the necessary capacity and expertise required to navigate this administratively complex process.

# Rationale for producing the Guiding Principles and Actions for Community Benefit Funds

In 2024, £30.7m of community benefit packages were paid to communities in Scotland via Community Benefit Funds across 283 projects [3]. As the provision of community benefit packages in Scotland has grown in both number and value, so too has the need to ensure these are being managed in such a way that they provide wide-ranging and sustained benefit to Scotland's communities.

Industry and government guidance on generating community benefits from CBFs already exists. The Scottish Government's GPPs [2] and the CARES Community Benefit Toolkit [4] offer valuable guidance on how best to structure and govern CBFs to generate community benefit. However, the wealth of experience accumulated in over a decade of CBF practice since the publication of the first GPPs means there is now an opportunity to review and update best practice guidance that is built on empirical evidence about 'what works'.

The need to review and update good practice guidance is even more pressing when we acknowledge that the number, scale and breadth of CBFs is likely to grow even further over the coming years. This is in response to plans for a significant increase in UK renewable power generation capacity by 2030 [5], and the emerging trend of CBFs being applied to other technologies and sectors, such as offshore wind, transmission networks<sup>2</sup> and nature-based carbon removal (e.g. peatland restoration, afforestation) as a means of sharing benefits with local communities.

1 These were complemented by a similar set of GPPs for offshore wind in 2018 [34].

2 The UK Government recently recommended its expectations for how communities living in close proximity to electricity transmission networks will benefit, with transmission network project developers expected to make one-off payments worth £200,000/km for overhead lines and £530,000 for substations [35].



# How to use the Guiding Principles and Actions



# The *Guiding Principles and Actions (GPAs)* are divided into four Principles and thirteen underpinning Actions (see Table 3 in Section 5).

In Section 5 we outline the Principles and their corresponding Actions, and for each Action we present:

- Background context;
- Its relevance to different stages in the CBF lifecycle;
- Barriers to implementing the Action;
- Potential solutions to support the Action; and
- Further resources.

Each set of Actions are specific to a single Principle. The expectation is that if all Actions associated with a specific Principle are implemented and maintained, then the Principle should be fulfilled and good practice realised.

To emphasise *when* these Actions are recommended to take place, each Action is assigned to the relevant stage of the CBF lifecycle: **Initiate, Design, Operate** and **Evaluate** (Table 1). The majority are relevant to the Initiate (linked with eight Actions) and Design (linked with ten Actions) stages of the CBF lifecycle, with only slightly fewer relevant to the **Operate** (linked with eight Actions) and **Evaluate** stage (linked with six Actions).

### Table 1: The four key stages of the Community Benefit Fund lifecycle

Initiate	Design	Operate	Evaluate
<ul> <li>Project developers approach a community.</li> <li>Project developers and/or communities may engage third-party intermediary support</li> <li>Negotiating the Community Benefit Agreement.</li> <li>Creating the operational structure of CBF decision-making body (e.g. Independent Organisation or Panel).</li> <li>Signing the Community Benefit Agreement.</li> </ul>	<ul> <li>Governance: Establishing the relationship between the community, developer and intermediaries, and 'ways of working' together.</li> <li>Distribution model: Establishing the fund's structure and priorities.</li> </ul>	<ul> <li>Promoting funding calls across the community.</li> <li>Making decisions on funding allocation.</li> <li>Administering the distribution of funds.</li> <li>Collating and disseminating CBF award information.</li> </ul>	<ul> <li>Collecting and evaluating evidence on CBF impacts and efficacy.</li> <li>Considering the need to alter other aspects of CBF structure, which may require a review and re-structuring of an earlier stage (e.g. Design, Operate).</li> </ul>

The GPA framework also spotlights potential barriers to the Actions and potential solutions to remove or reduce these barriers. These solutions represent complementary interventions that could be taken to support the Actions. They will have relevance to one or more of the stakeholders identified in Table 2, and potentially others beyond these. Finally, further literature is cited that offers guidance on how to approach the activities associated with the Action.



# Who are the Guiding Principles and Actions for?

The GPAs aim to inform the approach of practitioners to structuring and governing CBFs across the four stages of the CBF lifecycle. The primary audience is practitioners and communities engaged in any projects with the potential for community benefit package arrangements, but a range of stakeholders will benefit from the GPAs, as shown in Table 2.

### Table 2: Expected users of the Guiding Principles and Actions

Stakeholder type	Summary of their engagement with or role in CBFs
Project developers, owners and investors	Donate a share of project revenue to communities as community benefit packages, via a CBF. Involved in the negotiation of CBAs and interested in the wider benefits generated by the CBFs.
Community groups	Existing or future recipients of CBF investment and beneficiaries of the impacts. They are involved with the negotiation of CBAs through to establishing arrangements to manage funds, distribute awards and evaluate their impact.
Community benefit intermediaries	Organisations that support communities through the CBA and CBF process. They provide additional capacity, capability and experience to help maximise the benefits to the community.
Policy makers and influencers	Civil and public servants at varying levels of government (local, regional, national). They are involved in shaping guidance on creating and sharing community benefits through energy and other projects, and how these align with wider policy objectives and government strategy.
Trade and membership associations	Umbrella organisations representing communities or industry actors. They are responsible for collating and sharing good practice among their networks.

5

# Guiding Principles and Actions Framework

Table 3: Guiding Principles and Actions for Enhancing Community Benefits from Community Benefit Funds. Green circles indicate the CBF life cycle stage(s) most relevant to each Action.

Principle			age in Cl	BF life cyc	le
A Community Benefit Fund (CBF) should be	Action	Initiate	Design	Operate	Evaluate
	A1: Integrate up-to-date local and community strategic plans into CBF design.				
Grounded in a long-term, flexible funding strategy that reflects a community's context	A2: Develop a detailed understanding of a community's characteristics and history.				
and priorities (Principle A)	A3: Adopt a long-term and flexible approach to defining CBF priorities and community benefit support.				
	A4: Appoint a legally incorporated organisation to be responsible for governing and/or administering CBFs.				
	<b>B1:</b> Regularly contribute CBF data to a comprehensive and transparent registry of CBFs.				
Transparent, accountable,	<b>B2:</b> Establish formal channels for community feedback on CBF operations and impacts.				
representative and professional (Principle B)	<b>B3:</b> Provide training and support to CBF decision-makers.				
	<b>B4:</b> Ensure that the make-up of the CBF decision-making body has representation from across the community.				
	<b>B5:</b> Ensure CBF negotiations are conducted professionally.				
	C1: Prioritise investment in community-owned or -led revenue generation.				
Targeted to support community wealth building (Principle C)	<b>C2:</b> Strategically coordinate CBF investment with other community-, local- and regional-level funding streams.				
(······p·o o)	C3: Align community benefit packages with transparent and index-linked baseline valuations.				
Evaluated against its community impact (Principle D)	<b>D1:</b> Conduct long term monitoring and evaluation of CBF impacts.				

# Principle A:

Grounded in a long-term, flexible funding strategy that reflects a community's context and priorities



Stage:	Initiate	Design	Operate	Evaluate
ision of the future and co equired to realise that vis re therefore critical to inf nd channels for allocatin re aligned with such plan ey supporting role in del trategic planning is alrea K communities. For exam lanning initiatives, includ ommunity Action Plans ( lans. These plans can va handatory, some resourced	led for communities to create insider what types of investme sion. Local and community str forming the most appropriate g CBF investment. It is essent nning, to ensure that they are ivering the community's priori ady an established practice for uple, there exist many commun ling Local Place Plans (LPPs), Lo (CAPs) and Local Outcomes Im ry widely, with some voluntar d (e.g. by the Local Authority) ar	ent are may r ategic plans strate priorities upda ial that CBFs comm playing a for co ities. To pro or some repre nity and local esser ocality Plans, local uprovement pract ry, some nd others not.	s context, it is important to note not have yet gone through this pl egic plans do exist, they may be of ting. Furthermore, it is also not a nunity strategic planning is built ommunity participation and co-cr ovide CBF decision-makers with sentative understanding of thei ntial that sufficient resources are and community strategic planni ice community participation and	anning process. Even where out-of-date and require always clear to what extent upon good practice principles reation. a comprehensive and r community's needs, it is e made available to support ng that aligns with good
<ul> <li>Barriers to Action:</li> <li>The non-mandatory natmeans that such plann communities and/or ot</li> <li>A lack of capacity (e.g. texperience, knowledge</li> </ul>	date local and community st ture of some local plans (e.g. ing may not have been priorit her stakeholders. time, staff) and/or capability ) to conduct such planning ar and/or the local community. unctionality of key actors (e.g.	CAPs, LPPs) ised by (e.g. nong Pote • Pol loc cor • Su est pla	esign. Intial solutions: licy and regulatory frameworks t ral planning to be built on robus mmunity participation. pport (e.g. capacity building, me tablishment and functionality of anning (e.g. Community Council, e development and utilisation of	t, good practice guidelines for ediation) to ensure the actors to lead community Development Trust).

### facilitating community-led decision-making. • Ensure that local and community plans are compatible, aligned and regularly updated.

• Outline how community planning (e.g. CAPs) will be progressed via CBF investment, with a focus on supporting both new and pre-existing community projects.

### **Guidance:**

- Guidance on producing LPPs:
  - Our Place [6]
  - Scottish Community Development Centre [7]
- Guidance on producing CAPs:
- <u>Scottish Community Alliance</u> [8]
- Background on the difference between a CAP and LPP:
  - Planning Aid Scotland [9]
  - Local Energy Scotland *Community Benefits Toolkit* [10]
- Good practice community participation guidance and standards: • Nature Finance Certification Alliance – <u>Community Inclusion</u>
  - Standard [11]

- University of Strathclyde *Community Participation for Community Benefits from Natural Capital Projects* [12]
- Countryside & Community Research Institute *The Nattergal* Report on Stakeholder Engagement Best Practice for Landscape-scale Nature Recovery Projects [13]
- The Scottish Land Commission <u>Community Engagement in</u> Decisions Relating to Land [14]
- Haggett and Mabon <u>Methods Toolkit for Participatory</u> Engagement and Social Research [15]
- The Scottish Government *National Standards for Community Engagement* [16]
- The Scottish Government *Participation Handbook* [17]

## A2: Develop a detailed understanding of a community's characteristics and history.

Stage:	Initiate	🔘 Design	Operate	Evaluate
in the resources, capacitie disposal. There is therefor generating community ber should be grounded in a c To effectively distribute fur it will be most valuable, it become familiar with the c	dentical. They typically exhibit es and capabilities they have a e no 'one size fits all' approach nefit, meaning that any plans t ommunity's characteristics an nding amongst a community to is important that CBF decision community's context, including tes, cultural heritage and histo	t their con h to po to do so So d history. rev to where ho -makers en g its	thout this background knowledge it is nprehensive picture of how a project – sitively or negatively impact the commo me valuable background knowledge ca viewing existing community-led plans s wever tacit knowledge may only be acc gagement with community stakeholder	and its CBF – may unity. an be attained through such as CAPs (see A1), ressed through direct
Action: Develop a detail	ed understanding of a comm	unity's characteristic	s and history.	
<ul> <li>Barriers to Action:</li> <li>Project owners may have an insufficiently close relationship with communities to yield these insights, for example due to a lack of trust, perceived legitimacy etc. This could be a function of a lack of experience and expertise in building relationships with communities.</li> <li>Some CBF decision-makers (e.g. trustees or Panel members that decide on funding awards) may be from outside the community's local area and not fully understand the community and its history or cultural heritage.</li> <li>Numerous developers may carry out consultations, potentially resulting in consultation duplication and fatigue amongst the community, undermining their willingness to engage with project owners.</li> </ul>			<b>Stential solutions:</b> Raise the likelihood of community eng duplication of community effort and as engagement fatigue, by coordinating of and planning (see A1). Establish good practice guidance on h parties should engage with communiti values, characteristics and history. Thi spotlight key opportunities for engage of the CBF process (i.e. Initiate, Design	ssociated community community consultations ow and when external ies to learn about their is guidance would usefully ment across all four stages

#### **Guidance:**

• The CARES <u>Community Benefits Toolkit: Understanding the community context</u> [18] provides guidance on the key factors influencing how a community typically responds to new income opportunities (e.g. CBFs), as well as the various stakeholders in a community and their roles.

## A3: Adopt a long-term and flexible approach to defining CBF priorities and community benefit support.

Stage:	Initiate	Design	Operate	Evaluate				
Background:								
CBFs typically exist as long as the project they are associated with is operating, such as the operational lifetime of an onshore windfarm.								

operating, such as the operational lifetime of an onshore windfarm Consequently, the underlying Community Benefit Agreement (CBA) can span multiple decades. This invites a long-term perspective on benefit creation that is responsive to change; whether these are changes in the community and so might be demographic or economic, or broader external trends such as financial crises, health trends and changes in the cost of living. While more recent CBAs already adopt this perspective – in line with the Scottish Government's *Good Practice Principles* [2]– this may not be the case for some older CBAs and there may be no option to update or renegotiate these. As such, the CBA may not reflect the community's current characteristics or priorities, nor the wider market context. It is therefore important that provisions are made to update CBFs – and their underpinning CBAs – at regular junctures, so that they continue to reflect the evolving nature of the community and the broader context in which it is situated.

### Action: Adopt a long-term and flexible approach to defining CBF priorities and community benefit support.

### **Barriers to Action:**

- Changes to the CBF may require a renegotiation of the underlying CBA.
- The scale of annual community benefit packages may not be sufficiently large to unlock larger, strategic projects for the community that could yield longer-term benefits.
- CBF investments constrained to a specific geographical area may limit investment into more strategic projects outside these geographic constraints that offer additional strategic value.

#### **Potential solutions:**

- Ensure that CBF priorities and governance are periodically reviewed so that the CBF structure evolves with the community's changing characteristics and needs. This can include geographical boundaries for engagement and distribution, as well as external context.
- Ensure provision is made for both:
  - open, responsive-mode funding calls, which allow for community-led proposals.
  - strategic, targeted funding calls, which allow for CBF decision-maker led proposals.
- Allow for CBF investment to extend beyond the local area, if there are factors such as culture/history or economic areas to consider, but ensure the decision-making remains local with any neighbouring communities or LAs having the option to state a case to the local decision-making group.
- Allow for a remodelling of the CBF investment profile, so that funding can be drawn down ahead of scheduled donations, where this can unlock strategic investments.

### **Guidance:**

• Scottish Government's <u>Good Practice Principles</u> [2] call for the need to "adjust to changing priorities" (p.7), with guidance on reviewing CBF priorities and governance. Further guidance on reviewing CBFs in the CARES <u>Community Benefit Toolkit: Monitoring, reporting,</u> <u>evaluating</u> [19].

### A4: Appoint a legally incorporated organisation to be responsible for governing and/or administering CBFs.

Stage:	🔘 Initiate	Design	Operate	Evaluate			
<b>Background:</b> Not all CBFs are held, or governed, by a legally incorporated organisation (IO), i.e. one which has a separate legal identity from the people who run it [20]. Instead, unincorporated organisations, such as Community Councils (CC), may hold and distribute these funds. Historically, a CC may have been assigned to manage the CBF because it represents the community on local issues. Importantly, for CBF governance, not all communities have a CC and where they do, the CC may not be properly functioning. In such cases, there is a legitimate risk that the CBF may not be distributed. Ensuring that a CBF sits directly with a community IO, or with a third-party IO where funds are distributed according to decisions made by a community Panel <sup>3</sup> , can help to mitigate this risk.							
Barriers to Action:		Pe	governing and/or administering otential solutions: Situate the CBF within a commu	-			
<ul> <li>A lack of experience and/or expertise around establishing an IO, or a third-party IO supported Panel, within the community.</li> <li>The CBF may already sit with a CC, raising questions about if, and how, it can be reassigned if the CC is not functioning effectively, or is at risk of doing so.</li> </ul>			<ul> <li>(with Panel).</li> <li>Draw in third-party expertise to assist in establishing an IO, or a third-party IO supported Panel, as the CBF decision-making body.</li> <li>Provide a section in the CBA that allows for the substitution of the current decision-making body with an alternative communit representative anchor organisation if it ceases to function properly</li> </ul>				
Guidance: • Guidance on establishin organications of various	ng legally incorporated co s forms include:	ommunity	<ul> <li><u>Scottish Government</u> (guidan Interest Companies) [23]</li> <li>Cooperative Development Sco</li> </ul>	ce for establishing Community			

4 Further details can be found in the University of Strathclyde's case study of Foundation Scotland (forthcoming).

<sup>3</sup> A Panel is a CBF decision-making body that is primarily formed of decision-makers who reside within the local area to which the CBF is focused on providing benefit. Panels have no legal identity but operate according to a Terms of Reference (ToR), which outlines the Panel's composition and how Panel members are identified and appointed. These terms will have been compiled and agreed with the community during the Initiate phase. Once established, the Panel is responsible for setting a strategic direction for the fund or implementing a pre-agreed strategy established during fund negotiations. A Panel does not hold and administer the funds. Instead, those responsibilities are fulfilled by a third-party IO on their behalf.

# **Principle B:**

Transparent, accountable, representative and professional



## **B1:** Regularly contribute CBF data to a comprehensive and transparent registry of CBFs.

Stage:	Initiate	Design	Operate	Evaluate
Background:				
Information about CBEs as	sociated with onshore wind	hydro and This could	include how CBEs are governed	d and the community

Information about CBFs associated with onshore wind, hydro and offshore wind renewable power installations<sup>5</sup> is held with Local Energy Scotland's *Community Benefits Register*<sup>6</sup> [3]. The data covers, among other information: a) where they are located, b) the projects, technologies and developers they're associated with; and c) the value and type of community benefit packages (e.g. payments, shared ownership). However, there remain valuable opportunities to expand the number of projects covered by the register<sup>7</sup> and the variety of information that the registry captures.

This could include how CBFs are governed and the community impacts they've generated. The CBFs covered by the register could also be extended beyond the electricity sector to natural capital to provide a broader understanding of the scale and impact of CBFs in other sectors. Making CBF activity and impacts more visible and transparent will help to hold CBF decision-makers to account, share good practice on governance and provide a better understanding of how they are contributing to community wealth building and wellbeing.

### Action: Regularly contribute CBF data to a comprehensive and transparent registry of CBFs

### **Barriers to Action:**

- Collecting and analysing relevant data, over a long period of time, is a very time-consuming and resource-intensive process that can divert resources away from community-level investment.
- The potential for CBF decision-makers to be exposed to criticism from the community.
- CBF data reporting is not mandatory across all technology types.

#### **Potential solutions:**

- A requirement on all CBFs not just onshore wind to report standardised data annually, to be uploaded onto a central repository.
- Expand the registry of CBF investments to incorporate a wider pool of project and technology types (e.g. natural capital), as well as more detailed information including the type of CBF governance model and community impacts.
- Guidance for project owners and communities on collecting and collating CBF data and sharing this in a standardised and user-friendly format.

#### **Guidance:**

- Scottish Government's Good Practice Principles [2] encourage transparent reporting.
- Local Energy Scotland operate a *Community Benefits Register* [3], which is being updated<sup>8</sup>.

5 The register also includes a single transmission infrastructure project but with no associated community benefit package value.

6 Scotland's Onshore Wind Sector Deal [36] committed the sector to provide annual updates to the Register [3].

7 "Approximately 58% of all projects (any capacity and any technology) have data attached" [37, p. 4].

8 Scottish Government "are currently redesigning the Community Benefit Register to bring it into line with the commitments made in the Onshore Wind Sector Deal. The redesign will make it easier for project owners (or their nominated agents) to update project details through online dashboards. It will also allow project owners to provide an annual update, which will help to show the impact of community benefits across Scotland, including actual spend as well as commitments." [37, p. 4].

## **B2:** Establish formal channels for community feedback on CBF operations and impacts.

Stage:	Initiate	Design	Operate	Evaluate
to the decision-makers re- important that CBF decision anonymous and construct	ys know how best to provide feed sponsible for managing their CBF on-makers establish channels for ive feedback on CBF performanc of these channels. It is also imp	E It is wher r safe, inclu e, and prope	e appropriate. For instance, (	ed when received and acted upon CBF performance reviews should unity and use this to inform any e D1).
<ul> <li>Barriers to Action:</li> <li>Feedback can be continpath to translate feedb</li> <li>Analysis of feedback ar commitments takes cap</li> </ul>	CBF decision-makers to be expo	clear s. bsed to Pote Per sys dia su ma • Th ov • Wh se • Co an	ntial solutions: dback is invited periodicall formance (see D1). dback shall be collated and tem (e.g. online software), v logue between the commun h as the IO or Panel, and co naged. e feedback system should be tr the lifetime of the CBF. ere conflicts emerge, profes vices are engaged to recond nmunication channels shou	Ild be inclusive, accessible 's characteristics, including
Guidance: • Scottish Government's	Good Practice Principles [2] offe	r • Th	ere is guidance on inviting fo	eedback in the CARES <u>Community</u>

- Scottish Government's <u>Good Practice Principles</u> [2] offer guidance on reviewing of CBF priorities and governance, but little direct guidance on appropriate channels for community feedback on operational CBFs.
- There is guidance on inviting feedback in the CARES <u>Community</u> <u>Benefit Toolkit: Monitoring, reporting, evaluating</u> [19]

### **B3:** Provide training and support to CBF decision-makers.

Stage:	Initiate	Design	Operate	Evaluate		
o govern the CBF effective o training on topics such nanagement, directorshij	on-makers have the necessary ely, it is important that they h as community engagement, f o, monitoring and evaluation f training is made available, l	ave access a inancial t etc. This o	CBF decision-makers must be able to accurately identify training and support needs, and then be able and willing to undertake the training. A key part of their ability to take advantage of training opportunities is having the time and capacity to do so.			
<ul> <li>Barriers to Action:</li> <li>A lack of understanding training needs and avai</li> <li>The lack of time, capaci makers to undertake trainal action of the trainal statement of the turnover of staff work</li> </ul>	ticipate in training. rking for any of the IOs, or thi means that upskilling is an o	their ssing these. ision ird-party ngoing	<ul> <li>exchanges can help identify putting this training into pray</li> <li>Highlight if, and where, trai in training provision are ide with the development and programmes.</li> <li>Ensure a rotational member making group to promote a experience and skills.</li> <li>Provide the opportunity for opt members where approp where lacking.</li> <li>Ensure that CBFs can provid allows IOs to hire paid staff as well as to provide trainin volunteers.</li> </ul>	ning is being offered. Where gaps entified, these should be addressed provision of appropriate training rship of those within the decision- broader accrual and distribution of the CBF decision-making body to co- oriate to bolster knowledge and skills le core funding and flexibility that with prior training and experience, g to existing paid staff and unteers, they fully understand the		

### Guidance:

• The CARES <u>Community Benefit Toolkit</u> [4] provides a wide range of written guidance that constitutes a form of online training for CBF decision-makers.

## **B4:** Ensure that the make-up of the CBF decision-making body has representation from across the community.

Stage:	🔘 Initiate	🔘 Design		Operate	Evaluate
should be as representati community as possible an interest group. CBF decisio	cision-making body, or organi ve of the diverse interests of th d avoid being populated by an on-makers should be appointe CBF decision-making body ha	ne b ny single c ed via re	e open to all m nallenging to f presentative (	d democratic processes, an nembers of the community orm a CBF decision-making of the whole community. community.	. That said, it can be
<ul> <li>govern the CBF.</li> <li>Prospective CBF decision time and expertise, car Consequently, the view</li> </ul>	willingness of the community on-makers, who possess the n i typically belong to older gen s of younger generations can CBF decision-making groups.	to help nost erations. often be	according to Undertake co community's need to be re Provide open representativ democracy to Put arrangen community n order to parti audio-visual, support etc. Funding a Yo that Panel sit provide an op to be heard. • working clu youth grou • the use of younger co	ecision-making group mer democratic principles whe ommunity mapping (see As make-up in order to infor epresented. access expert guidance of re decision-making Panel, polkit. nents in place for margina nembers who may require icipate. This might include physical accessibility, asy uth Panel, with a represer tting on the main CBF deci	erever practicable. 2), to understand the m what interests may an how to form a such as a participatory lised and vulnerable additional support in e financial, language, ynchronous participation sion-making group, can nity's younger generations y: institutional partners, ctivities to engage CBF opportunities, for

### Guidance:

• Guidance from Local Energy Scotland via the CARES <u>Community Benefits Toolkit: Getting the Governance Right</u> [25]

### **B5:** Ensure CBF negotiations are conducted professionally.

Stage:	Initiate	🔘 Design	Ор	erate	Evaluate
Background:					
wishes, but still align with negotiation of the CBA and CBF's design should be se	presentative of the community in the asset owner's requirement d subsequent discussions arout ensitive to any power imbalance hould be conducted profession tful manner.	nts, the p und the a ces that e	Professional, constructive and respectful dialogue should take place not just in negotiations between the community and the asset owner(s) but also within– and between– communities, especially when a CBF covers multiple communities and/or a single community is home to numerous discrete groups.		
Action: Ensure CBF nego	otiations are conducted profes	ssionally.			
<b>Barriers to Action:</b>		F	Potential soluti	ons:	
<ul> <li>Community representatives may not possess the corporate expertise (e.g. financial, legal) to manage negotiations effectively.</li> <li>Historic tensions within and/or between communities – and external parties – might be agitated by the community benefit process.</li> <li>Offer accessible and affordable a trusted third-party to assist process. This may involve som services or training.</li> </ul>					

• Guidance on the initial approach, CBA negotiations etc. in the CARES <u>Community Benefits Toolkit: Securing Community Benefits</u> [26]

# **Principle C:** Targeted to support community wealth building



### **C1:** Prioritise investment in community-owned or -led revenue generation.

Background:				
Building (CWB) in order to community that transcene project's CBF and ensure people-centred approach redirects wealth back into and benefits of assets and		ns for the (CWB e energy owner ents a comm nt that can h es control for de local people suppo : Princi	Principle 2). They can priorit I and/or led revenue-genera unity assets, local business we the effect of increasing l cent, fair and high-value wo rt locally owned and sociall ole 1) and encourage govern	es, training/education etc. This ocal employment opportunities rk (CWB Principle 3). It can also
5. Socially productive use	ent of goods and services; and e of land and property.			
<ol> <li>4. Progressive procurement</li> <li>5. Socially productive use</li> </ol>	ent of goods and services; and	-led revenue generation	Itial solutions:	

### **C2:** Strategically coordinate CBF investment with other community-, local- and regional-level funding streams.

	Stage:	Initiate	🔘 Design	Operate	Evaluate
Background	:				

In isolation, a CBF fund may not be sufficiently large to unlock more significant, strategic projects capable of creating lasting community benefit. However, if CBFs are coordinated with other funding streams (including other CBFs), they may be able to unlock more strategic investments to achieve their defined objectives. At the same time, such an approach can help avoid duplication of funding/effort. Co-ordinating different funding steams requires that investment decisions are strategically coordinated across different levels (e.g. community, local, regional), different actors (e.g. Community Councils, Development Trusts, Local Authorities) and different funds (e.g. multiple CBFs). In this way they can avoid being siloed.

### Action: Strategically coordinate CBF investment with other community-, local- and regional-level funding streams.

### **Barriers to Action:**

- The siloed nature, and potentially contrasting objectives, of different funding bodies.
- The lack of a requirement on funders to align their investment with others.
- The lack of understanding around what constitutes a statutory responsibility for a Local Authority and what is non-statutory can mean CBF decision-makers are unclear about the legal responsibility of other bodies.

#### **Potential solutions:**

- Developers, owners and other CBF stakeholders defer to community priorities as set out in community and local planning strategies including Local Place Plans, Locality Plans, Community Action Plans and Local Outcomes Improvement Plans, (see A1) and ensure these are aligned with higher-level National Planning Framework National Outcomes.
- Raise awareness of what are and what are not the statutory responsibilities of Local Authorities.
- Coordinate more effectively between statutory (e.g. Local Authorities, CCs) and non-statutory bodies (e.g. Development Trusts, intermediaries) and other funding streams to identify strategic investment priorities, improve coordination of investment and remove potential duplication.
- Design CBFs so that they are flexible enough to enable communities to grasp unforeseen opportunities and manage unforeseen challenges, such as releasing additional funds ahead of schedule or swiftly refocusing thematic funds.

#### Guidance:

None identified.

## **C3:** Align community benefit packages with transparent and index-linked baseline valuations.

Stage: 🔘 Initia	e Design	Operate	Evaluate
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### **Background:**

As outlined in Section 1, the Scottish Government's GPPs recommend that asset owners of onshore renewable energy projects should voluntarily<sup>9</sup> provide community benefit packages with a value equivalent<sup>10</sup> to £5,000 per MW installed per annum.

Since the guidance was published, the guide value has been embraced by most renewable electricity CBFs, with the fiveyear rolling average standing at £4,725. However, the guidance recommends that these payments are index-linked<sup>11</sup>, meaning that year-on-year, the donations made into these CBFs rise with inflation against the baseline payment made in the first year. As of July 2024, most payments were index-linked (62%), however for 39% of projects the details were unknown<sup>12</sup> and 1% of projects were not index-linked.

Importantly, Scottish Government's guidance does not recommend that the *baseline* figure of £5,000 per MW is index-linked [2]. Consequently, most new projects are still setting an initial baseline package value of £5,000, even though the equivalent starting value would have stood at £6,695 in 2024 if it had risen in line with inflation from 2014 against the Consumer Price Index. This would equate to an additional £1,695 worth of community benefit packages per MW per annum for a given CBF versus the current recommended rate.

Record energy prices have dramatically increased energy supplier profits since the 2021 energy crisis [30], yet the community benefit package values have also not risen in line with these companies' profits. As a result, versus a decade ago, a greater share of surplus revenue is being retained by energy asset owners versus communities.

It is also important to note that not all renewable energy technologies have attracted the same value of community benefit packages, with offshore wind receiving significantly less on average at £1,825, compared with onshore wind (£4,414) or hydropower (£4,164) since 2015. The rationale for these differing package values is often unclear and should be more transparent. Finally, most of the formal guidance on recommended CBF payments is limited to onshore renewable energy generation technologies. It does not yet extend to other energy technologies such as offshore wind<sup>13</sup> and electricity transmission infrastructure, or other sectors such as transport or natural capital projects, despite CBFs being increasingly used for these projects.

Action: Align community benefit packages with transparent and index-linked baseline valuations.

### **Barriers to Action:**

- A lack of guidance recommending that the baseline community benefit package value is index-linked.
- A lack of guidance recommending minimum community benefit package values for offshore and other energy technology projects, as well as non-energy technology projects.
- A lack of guidance regarding the transparency of agreed baseline community benefit package values for different projects, both within the same and between different technology groups.

#### **Potential solutions:**

- Raise the recommended baseline community benefit package value of £5,000 per MW per annum to a value that is index-linked to 2014 prices, i.e. when the value was first recommended. Ensure this value rises in line with inflation year-on-year.
- Provide guidance on minimum community benefit package values for offshore and other energy technology projects, as well as non-energy technology projects e.g. natural capital.
- Project owners to make transparent their rationale and underpinning calculations for setting baseline package value rates, including monetary and non-monetary benefits.

#### **Guidance:**

• Scottish Government's Good Practice Principles [2] outline the recommended basic rate of payment.

- 9 We acknowledge the live debate about whether such community benefit packages should remain voluntary or become mandatory. There are a host of potentially positive and negative implications of adopting one approach over the other, including unintended consequences. We emphasise the need for further research to inform any recommendations.
- 10 These are non-mandatory payments that should reflect the balance of monetary and non-monetary benefits provided by the project, recognising "that community benefits packages are not limited to annual monetary payments in a fund, and that alternative arrangements can also address longer term community needs by generating positive social and economic impacts which provide a lasting legacy" [2]. They can for example include in-kind benefits, such as a share of ownership of the asset instead of payments.
- 11 Just 4 out of 177 projects that had complete information on whether the payment was index-linked or not, did not offer index-linked payments [3].
- 12 It is necessary for further research to explore what share of these CBFs receive index-linked payments.
- 13 In 2018, Scottish Government issued a draft version, for the purposes of public consultation, of the Scottish Government's <u>Good Practice Principles for Community Benefits</u> from Offshore renewable Energy Developments [34].

# **Principle D:** Evaluated against its community impact



### D1: Conduct long term monitoring and evaluation of CBF impacts.

Stage:	Initiate	Design	Operate	Evaluate	
a review of area of benefits benefits to the communit hrough a form of annual but this practice is not ur short of outlining a comp ramework that makes it mpacts of CBFs. This me o draw on knowledge of	PPs recommend " <i>that any revi</i> <i>t, impact and long-term socio</i> <i>y</i> " [2, p. 22]. As a result, many impact review and periodic ev iversal. However, the guidance rehensive monitoring and eval possible to track the socio-eco ans that CBF decision-makers a past performance for informati nd whether it is fit for purpose	- economic ( CBFs go valuations e stops luation onomic are not able ion on what	<ul> <li>It is therefore important that regular CBF impact reporting:</li> <li>a) is a requirement;</li> <li>b) mobilises standardised but flexible metrics to aid comparison of impacts across CBFs;</li> <li>c) is aligned with goal-oriented frameworks to evidence CBF contributions to broader objectives;</li> <li>d) is supported by relevant materials and training; and</li> <li>e) examines a breadth and depth of evidence proportional to the project's impacts.</li> </ul>		
<ul> <li>Barriers to Action:</li> <li>The requirement to trameaning monitoring an evalua and capabilities that m</li> <li>A lack of agreement arc methodologies to track may be taken, yielding compared.</li> <li>Communities may be in even multiple CBFs – n</li> </ul>	m monitoring and evaluation ck the impact of a CBF is non-n nd evaluation may not be cond tion processes demand releva hay not reside in the communit ound appropriate and robust c CBF impacts. Different approa insights that cannot be meani n receipt of multiple funding st haking it difficult to causally co more funding streams.	mandatory, lucted. Int capacity ty. aches ingfully treams – onnect any	to provide annual reports on th community investments. Make publicly available a stand set of evaluation metrics that s of CBF investments. Ensure these metrics have suff based and community context national/international goal-orid Scotland's National Outcomes Development Goals (SDGs).	ented frameworks such as [31] and the UN's Sustainable emplates and training to support ics. evidence with the scale of CBF	

• Local Energy Scotland's *Community Benefit Toolkit: Monitoring, reporting, evaluating* [19].



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### 8.1 Glossary of Terms

Term	Definition
Community	A community is a collective of people who are connected through a shared sense of identity, which is distinctive either in terms of place, such as a defined geographical boundary and/or practice, such as shared interests, motivations and values.
Community Action Plan	A document that sets out a clear vision for the area with priorities supported by local people, a timeline for achieving them and options for implementing them. This helps the community to work out what their priorities are when deciding how to use Community Benefit Funds [32].
Community Benefit	A demonstrable uplift in the wellbeing of a community, either of place and/or practice.
Community Benefit Agreement	A legally binding arrangement setting out the nature and scope of the Community Benefit Fund. It can be between the project owner(s) and one or more parties, who are ordinarily a community-based organisation or intermediary acting on a community's behalf.
Community Benefit Fund	A voluntary fund that a project developer or owner(s) donate into, based on a pre-agreed package of community benefits, to be provided to one or more communities. Normally established as part of a Community Benefit Agreement. These packages typically involve annual payments and/or in-kind community benefits (e.g. shared ownership, infrastructure or access to land) that are proportional to the scale and impact of the project. The fund is normally governed and re-invested locally, with the aim of generating community benefits for the local community.
Community Benefit Fund decision-making body	The group or body responsible for making decisions about the structure and governance of CBF, especially the distribution of funding.
Community Benefit Package	The package of financial and/or in-kind benefits provided to communities, which are distributed via a CBF.

### Appendices

Community Council	The most local tier of statutory representation in Scotland, which bridges the gap between Local Authorities and communities. Local Authorities have statutory oversight of Community Councils and are required to consult Community Councils about planning applications and licencing matters. [33]
Community Wealth Building	A people-centred approach to local economic development, which redirects wealth back into the local economy, and places control and benefits of assets and resources in the hands of local people.
Incorporated Organisation	A legally incorporated CBF decision-making body that holds – and potentially administers – CBF monies, and works under its own governance structures to the local community.
Local Place Plan	Introduced by the Planning (Scotland) Act 2019, Local Place Plans contain the community's proposals for the development and use of land, allowing the community to feed into the planning system [6].
Panel	An unincorporated CBF decision-making body formed of members who reside within the local area which does not hold or administer CBF monies to the local community.
Project Developer	The organisation responsible for developing, building and/or running the renewable energy project which provides the Community Benefit Funds. The project developer is more likely to be part of the discussion when first setting up Community Benefit Fund, unless it is the community developing the project itself.
Project Owner(s)	The organisation(s) who currently owns the renewable energy development that donates into the Community Benefit Fund. This may not be the Project Developer, if they have subsequently sold this on to another owner.

### 8.2 Acronyms

САР	Community Action Plan
CARES	Scottish Government's Community and Renewable Energy Scheme
CBA	Community Benefit Agreement
CBF	Community Benefit Fund
CC	Community Council
CWB	Community Wealth Building
GPA	Guiding Principles and Actions

GPP	Good Practice Principles
10	Incorporated Organisation
LPP	Local Place Plan
PLCG	Private Limited Company by Guarantee
SCIO	Scottish Charitable Incorporated Organisation
SDG	Sustainable Development Goals

### 8.3 Methodology

The GPAs are primarily based on the outputs of two half-day online workshops conducted in August 2024, two weeks apart. The workshops were held online to facilitate attendance by participants located across Scotland. A summary of workshop attendees is listed in Table 4. An expert facilitator was used to support the design and delivery of the workshops.

**Workshop 1:** The workshop took place on 15th August 2024 and focused on exploring the different structures of CBFs and their associated strengths and weaknesses. It began with three short presentations from stakeholders on the different CBF models they have employed. Two breakout groups followed, and explored the following questions:

- What arrangement(s) have you engaged with and why were they adopted? (e.g. funding considerations, governance issues, decision-makers).
- What works well and what does not work well

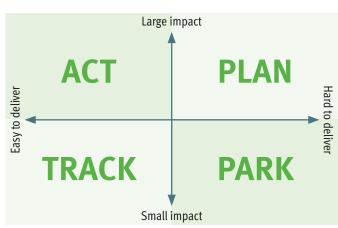
   with the CBF arrangements you have made?
   (e.g. justice implications, value streams, different contexts).

**Interim task:** Prior to the second workshop, the outputs of the first workshops were analysed to produce a set of draft good practice Principles for CBFs, with a corresponding set of Actions to support these principles herein referred to as the GPAs. These were circulated to the attendees prior to the second workshop.

**Workshop 2:** The second workshop took place on 26th August 2024 and sought to prioritise and refine the GPAs from Workshop 1, as well as explore the question:

• How can we support the GPAs identified from the first workshop?

Workshop 2 began by asking two breakout rooms to locate each action on a 2x2 matrix (Figure 1), where the y-axis covered the *potential impact* of the Action on the corresponding Principle and the x-axis covered the *difficulty of delivery*, scaling from easy to hard to deliver. They were also tagged with the relevant Principles and when the Action should occur within the life cycle of a CBF.



*Figure 1: Action matrix to support overarching principles for CBF good practice.* 

The second breakout session took forward only the Actions that were in the top two quadrants of the matrix that covered Act and Plan as these were considered to possess the greatest potential impact. The session explored what barriers attendees thought might exist to undertaking these actions and what solutions might exist to overcome these barriers. Both breakout sessions began with an answer from each member in the room, before opening to a wider discussion among the group. The breakout sessions each had a facilitator, scribe and prepared Miro Board to capture the outcomes of each room.

**Workshop participant sampling:** The research involved 17 participants across two workshops. The invitation criteria for participants primarily rested on two factors:

- 1) the member of the organisation invited had a direct involvement with the administration of a CBF, or
- 2) were actively planning to be directly involved in the near future. The participants were identified primarily through Foundation Scotland's professional network.

A list of anonymised attendees is presented below in Table 4, where we note the role the participant plays with regarding to CBFs, the type of organisation they work for, their position within it and their contribution to the workshops and/or consultation.

### Appendices

### Table 4: Attendees of the CBF good practice principles workshops

CBF role Organisation type		Position in	Attendance		Provided consultation response on draft GPAs
	organisation	W1	W2		
Third party intermediary supporting and advising on CBFs	Private Limited Company by Guarantee (PLCG) and Charity	Community and Impact	Y	Y	
Third party intermediary supporting CBFs	Scottish Charitable Incorporated Organisation (SCIO)	Director of finance	Y	Y	γ
Third party intermediary supporting CBFs	SCIO	Chief Executive	Y	Y	
Incorporated Organisation (IO) administering funds	PLCG and Charity	Operations Manager	Y	Y	
IO administering funds	SCIO	Chief Officer	Y	Y	
IO administering funds	SCIO	Chair and Trustee	Y	Y	Y
IO administering funds and community ownership	PLCG and Charity	Development Manager	Y	Y	γ
IO administering funds	SCIO	Chair and Trustee	Y	Y	
IO administering funds	PLCG and Charity	Trust Manager	Y	Y	
Developer administering funds	Renewable Energy Developer	Head of Community Investment	Y	Y	
Third party advisor of IO approach	PLCG and Charity	Community Funds Manager	Y	Y	
Advisor and administrator of funds	SCIO	Chief Operating Officer	Y	Y	γ
Decision-making group for CBF	Community Council	Community Councillor	Y	Y	
IO administering funds	PLCG and Charity	Consultant and former Director	Y	Y	
IO administering funds	PLCG and Charity	Business Development Manager	Y	Y	γ
Future administrator of funds	Renewable Energy Developer	Senior Stakeholder and Community Manager		Y	γ
Future administrator of funds	Renewable Energy Developer	Stakeholder and Community Manager	Y		

**Consultation:** A complete first draft of the GPPs was shared with the workshop attendees in Table 4 for their feedback and captured via MSForms. Against each Principle they were asked to answer the following questions, with reference to which specific Action they were referring to:

- A. Please provide your comments below on the Principle and associated Actions, including any concerns, issues, or support. If disagreeing with a recommendation, please provide suggested rephrasing/rewording that you feel would be acceptable.
- B. Are there any good practice guidance documents we are missing for this Principle and associated Actions?
- C. Who do you think should be responsible for implementing Actions and associated solutions?
- D. Do you know of any examples where the good practice is in action?

We received six written responses, which we collated thematically, before making edits in accordance with these recommendations. A second revised version was sent out to participants. Insufficient evidence was collected against question C and D for us to draw meaningful conclusions, hence they are not included in this report's findings.

### Limitations of the methodology

The research relies on an extensive body of evidence; however some limitations could be addressed via additional research in the future.

The first relates to the research sample. We note that all contributions were made by those either actively engaged in managing CBFs – either in-house or as a third-party – or in the process of establishing a CBF. The majority of these contributions were from community groups. Originally, the research team planned to take the GPPs to a broader group of stakeholders who had an active interest in the role and structure of CBFs but were not directly involved in their management. These included many of the stakeholder actors listed in Table 2, such as the project owners who make the CBF donations and the policymakers that are tasked with setting guidance on how these funds are managed. While the research team still intend to undertake this broader consultation, the scheduling of the Scottish Government's consultation deadline for April 2025 meant there was insufficient time to conduct this last phase of research.

The research is also limited by the fact that in this current iteration the Actions are not targeted at specific stakeholders. While we did collect evidence against this as part of our consultation, many of the Actions required contributions from multiple stakeholders, with some considered more responsible than others, and their efforts being required at different times. Further research is considered necessary prior to assigning Actions to specific stakeholders.

Additionally, the vast majority of the research participants' contributions related to past and present CBFs associated with the onshore renewable sector in the UK. This is simply a function of the vast majority of CBFs being associated with onshore wind and hydroelectricity. However, there are a number of more recent CBFs – some under negotiation – that are funded by projects from other sectors (e.g. offshore wind, transmission, natural capital). Consequently, while these GPPs certainly have relevance to non-onshore energy project CBFs, they are drawn from experience largely associated with that technology-specific field.

Finally, the recommendations outlined in this report are not grounded in the broader academic or grey literature. This will be remedied as this report is prepared for submission to a peer-reviewed academic journal, where the findings from this research are compared and contrasted against extant research.

# Notes


# Notes

